### **DETAILED MODEL PLAN (LIHEAP)**

Program Name: Low Income Home Energy Assistance

Grantee Name: MASSACHUSETTS

Report Name: DETAILED MODEL PLAN (LIHEAP) Revision # 1

Report Period: 10/01/2017 to 09/30/2018

Report Status: Submission Accepted by CO (Revision #1)

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# **Mandatory Grant Application SF-424**

U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES ADMINISTRATION FOR CHILDREN AND FAMILIES

August 1987, revised 05/92,02/95,03/96,12/98,11/01 OMB Clearance No.: 0970-0075 Expiration Date: 09/30/2020

* 1.a. Type of Submission:  Plan		* 1.b. Frequency:  • Annual		* 1.c. Consolidated Application/Plan/Funding Request?  Explanation:  2. Date Received:  3. Applicant Identifier:			* 1.d. Version:  © Initial  C Resubmission  C Revision  Update  State Use Only:
				4a. Federal E	Entity Identifie	er:	5. Date Received By State:
				4b. Federal A	Award Identifi	er:	6. State Application Identifier:
7. APPLICAN	T INFORMATION						
* a. Legal Nar	ne: Commonwealth of	Massachusetts					
* <b>b. Employer</b> 1-046002284		ion Number (EIN/TIN	):	* c. Organiza	ntional DUNS:	824848	3162
* d. Address:							
* Street 1:	100 CAMBR	RIDGE STREET, SUITE	E 300	Street 2:			
* City:	BOSTON			County:			
* State:	MA			Province:			
* Country:	United States			* Zip / Pos Code:	stal 021	14 - 2425	
e. Organizatio	nal Unit:						
Department N Dpartment of	Name: Housing and Commun	ity Development		Division Name: Division of Community Services			
f. Name and contact information of person to be contacted on matters involving this application:							
f. Name and c	ontact information of	person to be contacted	on matters in	orving this app	pucation:		
Frefix:	* First Name: Edward	person to be contacted	Middle Name		рисацоп:	* Last Kiely	Name:
	* First Name:	person to be contacted	Middle Name		рисацон:		
Prefix:	* First Name: Edward Title:	person to be contacted	Middle Name Organization * Email:	e:	pucation:		
Prefix:  Suffix:  * Telephone Number: (617) 573-1406	* First Name: Edward  Title: Manager  Fax Number  F APPLICANT:	person to be contacted	Middle Name Organization * Email:	al Affiliation:	pneauon:		
Prefix:  * Telephone Number: (617) 573-1406  * 8a. TYPE O A: State Gover	* First Name: Edward  Title: Manager  Fax Number  F APPLICANT:	person to be contacted	Middle Name Organization * Email:	al Affiliation:	pheauon:		
Prefix:  Suffix:  * Telephone Number: (617) 573-1406  * 8a. TYPE O A: State Gover b. Addition	* First Name: Edward  Title: Manager  Fax Number  F APPLICANT: rmment	person to be contacted	Middle Name Organization * Email:	al Affiliation:	pheauon:		
Prefix:  Suffix:  * Telephone Number: (617) 573-1406  * 8a. TYPE O A: State Gover b. Addition	* First Name: Edward  Title: Manager  Fax Number  F APPLICANT: mment al Description:	Catalo	Middle Name Organization * Email:	al Affiliation:	pheauon:		
Prefix:  Suffix:  * Telephone Number: (617) 573-1406  * 8a. TYPE O A: State Gover b. Addition	* First Name: Edward  Title: Manager  Fax Number  F APPLICANT: mment al Description:  Federal Agency:	Catalo	Middle Name Organization * Email: Edward.kiely	al Affiliation:		Kiely	
Prefix:  Suffix:  * Telephone Number: (617) 573-1406  * 8a. TYPE O A: State Gover b. Addition  * 9. Name of I	* First Name: Edward  Title: Manager  Fax Number  FAPPLICANT: mment al Description:  Federal Agency:  bers and Titles e Title of Applicant's	Catalo As 93568	Middle Name Organization * Email: Edward.kiely	al Affiliation:  (@ state.ma.us	Low-Income F	Kiely	CFDA Title:
Prefix:  Suffix:  * Telephone Number: (617) 573-1406  * 8a. TYPE O A: State Gover b. Addition  * 9. Name of I  10. CFDA Num  11. Descriptiv Fiscal Year 2	* First Name: Edward  Title: Manager  Fax Number  FAPPLICANT: mment al Description:  Federal Agency:  bers and Titles e Title of Applicant's	Catalo As 93568 Project	Middle Name Organization * Email: Edward.kiely	al Affiliation:  (@ state.ma.us	Low-Income F	Kiely	CFDA Title:
Prefix:  Suffix:  * Telephone Number: (617) 573-1406  * 8a. TYPE O A: State Gover b. Addition  * 9. Name of I  10. CFDA Num  11. Descriptiv Fiscal Year 2  12. Areas Affe Statewide	* First Name: Edward  Title: Manager  Fax Number  FAPPLICANT: mment al Description: Federal Agency:  bers and Titles  e Title of Applicant's 018 Low Income Home	Catalo As 93568 Project e Energy Assistance Pro	Middle Name Organization * Email: Edward.kiely	al Affiliation:  (@ state.ma.us	Low-Income F	Kiely	CFDA Title:

* a. Applicant 8			b. Program/Project: Statewide		
Attach an additional list of Pro	ogram/Project Congressional Districts if no	eeded.			
14. FUNDING PERIOD:		15. ESTIM	ATED FUNDING:		
a. Start Date: 10/01/2017	<b>b. End Date:</b> 09/30/2018		* a. Federal (\$): \$0	<b>b. Match (\$):</b> \$0	
* 16. IS SUBMISSION SUBJE	CT TO REVIEW BY STATE UNDER EX	ECUTIVE O	ORDER 12372 PROCESS?		
a. This submission was mad	le available to the State under the Executiv	ve Order 123'	72		
Process for Review on :					
b. Program is subject to E.O	O. 12372 but has not been selected by State	for review.			
c. Program is not covered b	y E.O. 12372.				
* 17. Is The Applicant Delingu C YES NO	ent On Any Federal Debt?				
Explanation:					
complete and accurate to the b	I certify (1) to the statements contained in sest of my knowledge. I also provide the re- hat any false, fictitious, or fraudulent state 3, Section 1001)	quired assura	ances** and agree to comply with an	y resulting terms if I	
** The list of certifications and instructions.	l assurances, or an internet site where you	may obtain t	his list, is contained in the announce	ment or agency specific	
	nd Title of Authorized Certifying Official		18c. Telephone (area code, number	and extension)	
Louis M. Martin		18d. Email Address louis.martin@state.ma.us			
18b. Signature of Authorized	Certifying Official	18e. Date Report Submitted (Month, Day, Year) 10/04/2017			
<b>Attach supporting</b>	documents as specified in a	agency i	nstructions.		

### **Section 1 - Program Components**

U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES ADMINISTRATION FOR CHILDREN AND FAMILIES

August 1987, revised 05/92,02/95,03/96,12/98,11/01 OMB Clearance No.: 0970-0075

Expiration Date: 09/30/2020

### LOW INCOME HOME ENERGY ASSISTANCE PROGRAM(LIHEAP) **MODEL PLAN** SF - 424 - MANDATORY

Department of Health and Human Services Administration for Children and Families Office of Community Services Washington, DC 20201

August 1987, revised 05/92, 02/95, 03/96, 12/98, 11/01

OMB Approval No. 0970-0075 Expiration Date: 09/30/2020

THE PAPERWORK REDUCTION ACT OF 1995 (Pub. L. 104-13)Use of this model plan is optional. However, the information requested is required in order to receive a Low Income Home Energy Assistance Program (LIHEAP) grant in years in which the grantee is not permitted to file an abbreviated plan. Public reporting burden for this collection of information is estimated to average 1 hour per response, including the time for reviewing instructions, gathering and maintaining the data needed, and reviewing the collection of information. An agency may not conduct or sponsor, and a person is not required to respond to, a collection of information unless it displays a currently valid OMB control number.

Section 1 Program Components

### Program Components, 2605(a), 2605(b)(1) - Assurance 1, 2605(c)(1)(C) 1.1 Check which components you will operate under the LIHEAP program. **Dates of Operation** (Note: You must provide information for each component designated here as requested elsewhere in this plan.) Start Date **End Date** 11/01/2017 04/30/2018 Heating assistance Cooling assistance 11/01/2017 04/30/2018 Crisis assistance Weatherization assistance 10/01/2017 09/30/2018

#### Provide further explanation for the dates of operation, if necessary

An application received on April 30th must be completed by the applicant no later than May31st. If April 30th falls on a weekend, the last business day in April will serve as the final date to apply for fuel assistance. Given a variety of factors, including a particularly increment winter, increase in fuel prices, lower than expect application numbers, an extension of the statewide moratorium, etc. DHCD may extend the application date from the end of April into the month of May.

DHCD will research a 2 year certification process for those reapplyig household whose member are either elderly, disabled or both and have income from only fixed income sources. A subcommittee comprised of DHCD and LAA members will consider the impacts of such a policy and the feasibility under th current program guidelines and constraints.

### Estimated Funding Allocation, 2604(C), 2605(k)(1), 2605(b)(9), 2605(b)(16) - Assurances 9 and 16

1.2 Estimate what amount of available LIHEAP funds will be used for each component that you will operate: The total of all percentages must add up to 100%.	Percentage ( % )
Heating assistance	77.55%
Cooling assistance	0.00%
Crisis assistance	3.00%

Weatherization a	assistance							6.40%	
Carryover to the	Carryover to the following federal fiscal year 0.00%								
Administrative and planning costs 10.00%									
Services to reduce home energy needs including needs assessment (Assurance 16) 3.00%									
Used to develop and implement leveraging activities 0.05%									
TOTAL								100.00%	
Alternate Use of C	risis Assistance Funds, 2605(c)(1)(C)								
1.3 The funds rese	erved for winter crisis assistance tha	at hav	e not been expen	ded by	March 15 will b	e reprogrammed to:			
H	leating assistance					Cooling assistance			
V	Veatherization assistance					Other (specify:)			
Categorical Eligib	oility, 2605(b)(2)(A) - Assurance 2, 2	2605(c)	)(1)(A), 2605(b)(8	8 <b>A) -</b> A	Assurance 8				
column below?							ben (	efits in the left	
If you answered "	'Yes" to question 1.4, you must com	plete t	the table below a	nd an	swer questions 1.	5 and 1.6.			
			Heating		Cooling	Crisis	_	Weatherization	
TANF		-	Yes 🖸 No		es 🖲 No	O Yes O No	_	Yes O No	
SSI		0	Yes 💽 No	O <sub>2</sub>	es 🖲 No	O Yes O No	0	Yes 💽 No	
SNAP		0:	Yes 💽 No	O:	es 💽 No	C Yes O No	0	Yes 💽 No	
Means-tested Vetera	ans Programs	0	Yes 💽 No	O	es 💽 No	C Yes O No	0	Yes 💽 No	
	Program Name		Heating		Cooling	Crisis		Weatherization	
Other(Specify) 1	H-EAT		⊙ Yes C No		C Yes C No	O Yes O No		O Yes O No	
1.5 Do you autom	atically enroll households without a	direc	t annual applicat	ion? (	Yes ONo				
If Yes, explain: SNAP recipient ho affordability thresh eligible to receive a	ouseholds with limited energy burden a nold as determined by DHCD. Income a H-EAT benefit.	are elig eligib	gible to receive an le households wit	annua	al benefit of \$21 b nergy cost (i.e. ex	ased on their residential cluding heat included ir	l enei i rent	gy cost and tenants) are not	
when determining All applicant house 20 LAAs. DHCD h	nsure there is no difference in the tr g eligibility and benefit amounts? eholds, including H-EAT recipients m nas specific program eligibility criteria households that receive income from	ust hav	ve their eligibility e the Massachuse	for re	gular LIHEAP ass IEAP does not rec	sistance determined sepa cognize categorical eligi	aratel bility	y through one of the other than H-EAT, as	
SNAP Nominal Pa	yments								
1.7a Do you alloca	ate LIHEAP funds toward a nomina	ıl payı	ment for SNAP h	ouseh	olds? • Yes C	No			
	'Yes'' to question 1.7a, you must pro								
1.7b Amount of N	Iominal Assistance: \$21.00								
1.7c Frequency of	Assistance								
Once Per Y	ear								
Once every	five years								
Other - Des	scribe:								
1.7d How do you	confirm that the household receivin	g a no	minal payment h	as an	energy cost or n	eed?			
Bi-monthly secure eligibility for the H	data exchange between the Massachu I-EAT benefit.	setts I	Department of Tra	nsitior	al Assistance (D7	ΓA) and DHCD pre-scre	en h	ouseholds to establish	
Determination of E	Eligibility - Countable Income								
1.8. In determinin	ng a household's income eligibility fo	or LIH	IEAP, do you use	gross	income or net in	ncome ?			
Gross Incor	me								

	Net Income									
1.9. S	9. Select all the applicable forms of countable income used to determine a household's income eligibility for LIHEAP									
<b>&gt;</b>	Wages									
>	Self - Employment Income									
>	Contract Income									
>	Payments from mortgage or Sales Contracts									
>	Unemployment insurance									
>	Strike Pay									
>	Social Security Administration (SSA ) benefits									
	✓     Including MediCare deduction       deduction     Excluding MediCare deduction									
>	Supplemental Security Income (SSI )									
>	Retirement / pension benefits									
>	General Assistance benefits									
>	Temporary Assistance for Needy Families (TANF) benefits									
	Supplemental Nutrition Assistance Program (SNAP) benefits									
	Women, Infants, and Children Supplemental Nutrition Program (WIC) benefits									
	Loans that need to be repaid									
>	Cash gifts									
	Savings account balance									
>	One-time lump-sum payments, such as rebates/credits, winnings from lotteries, refund deposits, etc.									
	Jury duty compensation									
>	Rental income									
	Income from employment through Workforce Investment Act (WIA)									
	Income from work study programs									
>	Alimony									
>	Child support									
>	Interest, dividends, or royalties									
>	Commissions									
>	Legal settlements									

<b>Y</b>	Insurance payments made directly to the insured
	Insurance payments made specifically for the repayment of a bill, debt, or estimate
>	Veterans Administration (VA) benefits
	Earned income of a child under the age of 18
	Balance of retirement, pension, or annuity accounts where funds cannot be withdrawn without a penalty.
	Income tax refunds
	Stipends from senior companion programs, such as VISTA
	Funds received by household for the care of a foster child
	Ameri-Corp Program payments for living allowances, earnings, and in-kind aid
>	Reimbursements (for mileage, gas, lodging, meals, etc.)
>	Other
	Self-employment households receive a 40% deduction off their gross profit. Certain veterans' benefits, such as benefits for children of Vietnam Veterans are excluded.
	ny of the above questions require further explanation or clarification that could not be made in the

### **Section 2 - HEATING ASSISTANCE**

U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES ADMINISTRATION FOR CHILDREN AND FAMILIES

August 1987, revised 05/92,02/95,03/96,12/98,11/01

OMB Clearance No.: 0970-0075

Expiration Date: 09/30/2020

# LOW INCOME HOME ENERGY ASSISTANCE PROGRAM(LIHEAP) MODEL PLAN SF - 424 - MANDATORY

Section 2 - Heating Assistance						
Eligibility, 2605(b	b)(2) - Assurance 2					
2.1 Designate the	income eligibility threshold used for the	heating co	mponenet:			
Add	Household size		Eligibility Guideline	Eligibility Threshold		
1	All Household Sizes		State Median Income	60.00%		
2.2 Do you have a HEATING ASSIT	additional eligibility requirements for FANCE?	<b>⊙</b> Yes	C <sub>No</sub>			
2.3 Check the ap	propriate boxes below and describe the po	olicies for	each.			
Do you require a	n Assets test ?	C Yes	<b>⊙</b> No			
Do you have add	itional/differing eligibility policies for:	- <del>-</del>				
Renters?		• Yes	O <sub>No</sub>			
Renters Liv	ving in subsidized housing ?	• Yes	O No			
Renters wit	th utilities included in the rent ?	• Yes	O <sub>No</sub>			
Do you give prior	rity in eligibility to:					
Elderly?		C Yes ⊙ No				
Disabled?		C Yes ⊙ No				
Young chile	dren?	O Yes	⊙ No			
Households	s with high energy burdens ?	Oyes	⊙ <sub>No</sub>			
Other?		C Yes <b>⊙</b> No				
Explanations of policies for each "yes" checked above:  For purposes of determining LIHEAP eligibility, there are three type of renters: 1) Those that receive a subsidy, 2) those that live in a rent restricted unit within a Low Income Housing Tax Credit (LIHTC) building, and 3) all other renters. The LIHEAP benefit is based on the renter and their heating situation.  A renter living in a subsidized building or living in a LIHTC building who pays a vendor directly for their heat, or who lives in a subsidized building or a LIHTC building, as described above, with heat included in rent where the monthly rent is more than 30% of the gross LIHEAP monthly income, is elgible for a partial LIHEAP benefit. For those renters living in subsidized housing or in a LIHTC building with heat included in their rent that pay 30% or less of their gross LIHEAP monthly income towards rent are not eligible for fuel assistance.  A renter that does not live in a subsidized building or a LIHTC building, as described above, that either pays their vendor directly for their heat or whose heat cost is included in their rent is eligible for a full LIHEAP benefit.						
Determination of Benefits 2605(b)(5) - Assurance 5, 2605(c)(1)(B)						
2.4 Describe how	you prioritize the provision of heating as	sistance to	ovulnerable populations,e.g., benefit amounts	, early application periods, etc.		
	Subgrantees target their outreach to vulnerable populations including but not limited to the disabled, elderly and those on fixed incomes. The benefit amount is determined in the same manner regardless of the source of income or vulnerable status; the determining factors are family income level and size.					

DHCD uses a mixture of a fixed benefit determined by poverty level, and offers an additional benefit, the High Energy Cost Supplement (HECS) to each household. This process assures that households with the lowest income and the highest fuel costs receive the most benefits.

Those factors place the household in the Massachusetts LIHEAP benefit matrix and there may additionally be proration of benefit due to household members' U.S. Citizenship/Qualified Alien Status. DHCD maintains a mail-in recertification process, thereby many of the households including vulnerable

households can get their application status are determined before the beginning of the heating season on November 1st.

2.5 Check the variables you use to determine your benefit levels. (Check all that apply):								
<b>☑</b> Income								
Family (household) size								
Home energy cost or need:								
<b>✓</b> Fuel type								
Climate/region								
Individual bill								
<b>✓</b> Dwelling type								
Energy burden (% of income spent on ho	ome energy)							
Energy need								
Other - Describe:								
Deliverable fuel benefits: \$448 (minimum); \$850 (maximum); \$710 (maximum)	aximum)							
Benefit Levels, 2605(b)(5) - Assurance 5, 2605(c)(1)(B)								
2.6 Describe estimated benefit levels for FY 2018:								
Minimum Benefit \$375 Maximum Benefit \$850								
2.7 Do you provide in-kind (e.g., blankets, space heaters) and/or other forms of benefits? C Yes No								
If yes, describe.								
If any of the above questions require further explanation or clarification that could not be made in the fields provided, attach a document with said explanation here.								

### **Section 3 - COOLING ASSISTANCE**

U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES ADMINISTRATION FOR CHILDREN AND FAMILIES

August 1987, revised 05/92,02/95,03/96,12/98,11/01 OMB Clearance No.: 0970-0075 Expiration Date: 09/30/2020

Section 3 - Cooling Assistance									
Eligibility, 2605(c	e)(1)(A), 2605 (b)(2) - Assurance 2								
3.1 Designate Th	e income eligibility threshold used for th	e Cooling co	omponenet:						
Add Household size Eligibility Guideline Eligibility Threshold									
1				0.00%					
3.2 Do you have a	3.2 Do you have additional eligibility requirements for COOLING ASSITANCE?								
3.3 Check the ap	propriate boxes below and describe the p	oolicies for e	each.						
Do you require a	n Assets test ?	C Yes	○ No						
Do you have add	itional/differing eligibility policies for:	•							
Renters?		O Yes	C <sub>No</sub>						
Renters Liv	ving in subsidized housing ?	O Yes	C <sub>No</sub>						
Renters wi	th utilities included in the rent ?	Oyes	C <sub>No</sub>						
Do you give prior	rity in eligibility to:								
Elderly?		C Yes	C <sub>No</sub>						
Disabled?		Oyes	C <sub>No</sub>						
Young chil	dren?	O Yes	C No						
Households	s with high energy burdens ?	Oyes	C <sub>No</sub>						
Other?		Oyes	O <sub>No</sub>						
Explanations of p	policies for each "yes" checked above:								
3.4 Describe how	you prioritize the provision of cooling a	ssistance to	vulnerable populations,e.g., benefit amounts	s, early application periods, etc.					
Determination of	Benefits 2605(b)(5) - Assurance 5, 2605(c)	(1)(B)							
3.5 Check the var	riables you use to determine your benefit	levels. (Ch	eck all that apply):						
Income									
Family (hou	usehold) size								
Home energ	gy cost or need:								
Fuel	type								
Clim	nate/region								
	vidual bill								
Dwe	lling type								
Ener	rgy burden (% of income spent on home	energy)							
Ener	rgy need								
Other - Describe:									

Benefit Levels, 2605(b)(5) - Assurance 5, 2605(c)(1)(B)							
3.6 Describe estimated benefit levels for FY 2018:	4						
Minimum Benefit \$0 Maximum Benefit \$0							
3.7 Do you provide in-kind (e.g., fans, air conditioners) an	d/or other form	ns of benefits? C Yes O No					
If yes, describe.							
If any of the above questions require furth fields provided, attach a document with sa		tion or clarification that could not be made ition here.	in the				

### **Section 4 - CRISIS ASSISTANCE**

U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES ADMINISTRATION FOR CHILDREN AND FAMILIES

August 1987, revised 05/92,02/95,03/96,12/98,11/01 OMB Clearance No.: 0970-0075 Expiration Date: 09/30/2020

Section 4: CRISIS ASSISTANCE							
Eligibility - 2604(	(c), 2605(c)(1)(A)						
4.1 Designate the	income eligibility threshold used for the crisis compo	nent					
Add	Add Household size Eligibility Guideline Eligibility Threshold						
1	All Household Sizes S	tate Median Income	60.00%				
4.2 Provide your	LIHEAP program's definition for determining a crisi	s.					
The crisis intervention component of Massachusetts' LIHEAP is a FastTrack system, integrated into the heating assistance program, for prioritizing and expediting services to households experiencing heating emergencies. The purpose of this FastTrack system is to provide swift response to heating emergencies, while steering applicants into the mainstream heating assistance component with full benefits. Emergency applications are given priority at all intake and processing steps. LAAs are required to provided emergency service within 24 hours or 18 hours of the eligible household's application or request, in accordance with the statute and corresponding procedures outlined in the Fiscal Year 2018 Administrative Guidance.							
4.3 What constitu	utes a <u>life-threatening crisis?</u>						
the Subgrantee of emergency applica	crisis includes no heat for any reason (out of fuel, utilitie: their emergency, the Subgrantee reviews the application ation is given certification priority. If eligible, the vendor or utility disconnection.	and requests any documentation still required	to complete the application. The				
Crisis Requireme	ent, 2604(c)						
4.4 Within how n	nany hours do you provide an intervention that will re	solve the energy crisis for eligible househole	ds? 24Hours				
4.5 Within how n 18Hours	nany hours do you provide an intervention that will re	solve the energy crisis for eligible househol	ds in life-threatening situations?				
Crisis Eligibility,	2605(c)(1)(A)						
4.6 Do you have a ASSISTANCE?	additional eligibility requirements for CRISIS	€ Yes C No					
4.7 Check the ap	propriate boxes below and describe the policies for each	ch					
Do you require a	n Assets test ?	C Yes O No					
Do you give prior	rity in eligibility to :						
Elderly?		C Yes O No					
Disabled?		C Yes O No					
Young Chi	ldren?	O Yes O No					
Households	s with high energy burdens?	O Yes O No					
Other?		C Yes O No					
In Order to recei	ve crisis assistance:	·					
Must the he empty tank?	ousehold have received a shut-off notice or have a nea	• Yes ONo					
Must the h	ousehold have been shut off or have an empty tank?	C Yes ⊙ No					
Must the h	Must the household have exhausted their regular heating henefit?						

Must renters with heating costs included in their rent have received an eviction notice ?		e	€ Yes C No		
Must heating/cooling be medically necessary?			C Yes ⊙ No		
Must the household have non-working heating or cooling equipment?			€ Yes C No		
Other?				C Yes ⊙ No	
Do you have additional / d	iffering eligibility policies	for:			
Renters?				C Yes ⊙ No	
Renters living in sub	osidized housing?			C Yes O No	
Renters with utilities	s included in the rent?			C Yes ⊙ No	
Explanations of policies fo	r each "yes" checked abov	ve:	<u> </u>		
In order to receive crisis ass	istance, households may rep	port any one	condition o	r combination of conditions.	
Determination of Benefits					
4.8 How do you handle cri					
	Separate component				
<b>✓</b>	Fast Track				
	Other - Describe:				
4.9 If you have a separate	component, how do you do	etermine cri	sis assistan	nce benefits?	
	Amount to resolve the cr	risis.			
	Other - Describe:				
	ations for energy crisis assi	istance at sit	tes that are	geographically accessible to all households in the area to be served?	
⊙ Yes C No Explain.					
This is accomplished through the Subgrantee and volunteer agency network.					
4.11 Do you provide indivi	iduals who are physically o	disabled the	means to:		
Submit applications for	crisis benefits without lea	ving their h	omes?		
€ Yes C No If No,	explain.				
Travel to the sites at wh	ich applications for crisis	assistance a	re accepted	1?	
Yes O No If No,	explain.				
If you answered "No" to both options in question 4.11, please explain alternative means of intake to those who are homebound or physically disabled?					
Benefit Levels, 2605(c)(1)(B)					
4.12 Indicate the maximum benefit for each type of crisis assistance offered.					
Winter Crisis \$850.00 maximum benefit					
Summer Crisis \$0.00 maximum benefit					
Year-round Crisis \$0.00 maximum benefit					
4.13 Do you provide in-kind (e.g. blankets, space heaters, fans) and/or other forms of benefits?					
C Yes O No If yes, Describe					
4.14 Do you provide for equipment repair or replacement using crisis funds?					
☐ Yes ⓒ No  If you answered "Yes" to question 4.14, you must complete question 4.15.					
				led	
4.15 Check appropriate boxes below to indicate type(s) of assistance provided.					
		Winter Crisis	Summer Crisis	Year-round Crisis	

Heating system repair					
Heating system replacement					
Cooling system repair					
Cooling system replacement					
Wood stove purchase					
Pellet stove purchase					
Solar panel(s)					
Utility poles / gas line hook-ups					
Other (Specify):					
4.16 Do any of the utility vendors you work with en	ıforce a mor	atorium on s	shut offs?		
€ Yes C No					
If you responded "Yes" to question 4.16, you must 4.17 Describe the terms of the moratorium and any	•	•	17. eceived by LIHEAP clients during or after the moratorium period.		
From November 15 to March 15, Massachusetts law prevents gas and electric companies from shutting off a customer's heating fuel because of their inability to pay for it. Also, service that is needed to run a customer's residential heating system cannot be shut off during this period. Charges continue to be applied during this period and the customer still owes the utility company for the provided service. The moritorium does not apply to debt accrued before November 15. In addition to the winter moratorium, Massachusetts provides some additional protection from utility shutoffs for those who qualify.					
If any of the above questions require further explanation or clarification that could not be made in the fields provided, attach a document with said explanation here.					

### **Section 5 - WEATHERIZATION ASSISTANCE**

U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES ADMINISTRATION FOR CHILDREN AND FAMILIES

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	Section 5: WEATHERIZATION ASSISTANCE				
Eligibility, 2605(c	e)(1)(A), 2605(b)(2) - Assur	ance 2			
5.1 Designate the	income eligibility threshol	d used for the Weatheriz	ation component		
Add	Househo	old Size	Eligibility Guideline	Eligibility Threshold	
1	All Household Sizes		State Median Income	60.00%	
5.2 Do you enter No	into an interagency agreen	nent to have another gove	ernment agency administer a WEATHERIZA	ATION component? O Yes 6	
5.3 If yes, name t	he agency.				
5.4 Is there a sepa	arate monitoring protocol	for weatherization? 💽 Y	es O No		
WEATHERIZAT	ΓΙΟΝ - Types of Rules				
5.5 Under what r	ules do you administer LII	HEAP weatherization? (C	Check only one.)		
Entirely un	nder LIHEAP (not DOE) r	ules			
Entirely un	nder DOE WAP (not LIHE	AP) rules			
Mostly und	ler LIHEAP rules with the	following DOE WAP rul	le(s) where LIHEAP and WAP rules differ (C	Check all that apply):	
Incor	ne Threshold				
	herization of entire multi- me eligible within 180 days		is permitted if at least 66% of units (50% in 2	2- & 4-unit buildings) are eligible	
Weatherize shelters temporarily housing primarily low income persons (excluding nursing homes, prisons, and similar institutional care facilities).					
✓ Other - Describe:					
	Heating systems not subject to DOE Installation Standards/Standard Work Specifications.				
Mostly under DOE WAP rules, with the following LIHEAP rule(s) where LIHEAP and WAP rules differ (Check all that apply.)					
Income Threshold					
Weat	Weatherization not subject to DOE WAP maximum statewide average cost per dwelling unit.				
Weatherization measures are not subject to DOE Savings to Investment Ration (SIR) standards.					
Other - Describe:					
Eligibility, 2605(b)(5) - Assurance 5					
5.6 Do you require an assets test?					
5.7 Do you have additional/differing eligibility policies for :					
Renters		C Yes O No			
Renters livi	Renters living in subsidized housing?				
5.8 Do you give priority in eligibility to:					
Elderly?	Elderly? C Yes O No				

Disabled?	C Yes O No		
Young Children?	C Yes O No		
House holds with high energy burdens?	C Yes O No		
Other? No-Heat emergencies	€ Yes C No		
If you selected "Yes" for any of the options below.	s in questions 5.6, 5.7, or 5.8, yo	u must provide further explanation of these policies in the text field	
Priority for no-heat emergencies is designated service.	I for the "heating season" betwee	n October 1st through April 30th. Priority is always based on the need for	
Benefit Levels			
5.9 Do you have a maximum LIHEAP wea	therization benefit/expenditure	per household? • Yes O No	
5.10 If yes, what is the maximum? \$11,900	)		
Types of Assitance, 2605(c)(1), (B) & (D)			
5.11 What LIHEAP weatherization measu	res do you provide ? (Check all	categories that apply.)	
Weatherization needs assessments/a	audits	Energy related roof repair	
Caulking and insulation	Caulking and insulation Major appliance Repairs		
Storm windows		Major appliance replacement	
Furnace/heating system modification	ons/ repairs	Windows/sliding glass doors	
Furnace replacement		Doors	
Cooling system modifications/ repair	irs	Water Heater	
Water conservation measures		Cooling system replacement	
Compact florescent light bulbs		Other - Describe: Oil tank replacement, oil line replacement, chimney liners, and asbestos abatement when related to heating system replacement.	
If any of the above questions require further explanation or clarification that could not be made in the fields provided, attach a document with said explanation here.			

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### Section 6 - Outreach, 2605(b)(3) - Assurance 3, 2605(c)(3)(A)

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fields provided, attach a document with said explanation here.

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Section 6: Outreach, 2605(b)(3) - Assurance 3, 2605(c)(3)(A)
6.1 Select all outreach activities that you conduct that are designed to assure that eligible households are made aware of all LIHEAP assistance available:
<b>V</b> Place posters/flyers in local and county social service offices, offices of aging, Social Security offices, VA, etc.
Publish articles in local newspapers or broadcast media announcements.
✓ Include inserts in energy vendor billings to inform individuals of the availability of all types of LIHEAP assistance.
Mass mailing(s) to prior-year LIHEAP recipients.
Inform low income applicants of the availability of all types of LIHEAP assistance at application intake for other low-income programs.
Execute interagency agreements with other low-income program offices to perform outreach to target groups.
<b>✓</b> Other (specify):
DHCD and its Subgrantees maintain working relationships with other state agencies such as the Massachusetts Department of Transitional Assistance (DTA), especially the Supplemental Nutritional Assistance Program (SNAP) Office. DHCD will continue to partner with both state and outside resources to promote the LIHEAP program and explore new partnerships and methods of outreach. The Massachusetts Registry of Motor Vehicles will have a LIHEAP advertisement run on all of its waiting room monitors. Using DHCD LIHEAP materials, the Department of Veteran Services will send an email blast to Veterans' Offices in each of the cities and towns across the Commonwealth to promote the program. DHCD will explore the feasibility of targeted social media (e.g. Facebook, Twitter, etc.) ads.
If any of the above questions require further explanation or clarification that could not be made in the

### Section 7 - Coordniation, 2605(b)(4) - Assurance 4

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# LOW INCOME HOME ENERGY ASSISTANCE PROGRAM(LIHEAP)

	MODEL PLAN SF - 424 - MANDATORY				
	Section 7: Coordination, 2605(b)(4) - Assurance 4				
7.1 Desc WAP, e	eribe how you will ensure that the LIHEAP program is coordinated with other programs available to low-income households (TANF, SSI, tc.).				
<b>&gt;</b>	Joint application for multiple programs				
<b>&gt;</b>	Intake referrals to/from other programs				
	One - stop intake centers				
>	Other - Describe:				
DHCD ι	ises a single application for LIHEAP, Heating System Repair/Replacement and Weatherization Assistance Program.				
Data exc	change with the Department of Transitional Assistance coordinates LIHEAP with H-EAT.				
	grantees develop plans for local coordination in their service territories both internally as well as external partnerships with other community and ervice organizations includeing WAP, WIC, and utility funded programs.				
	of the above questions require further explanation or clarification that could not be made in the provided, attach a document with said explanation here.				

# Section 8 - Agency Designation,, 2605(b)(6) - Assurance 6

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August 1987, revised 05/92,02/95,03/96,12/98,11/01 OMB Clearance No.: 0970-0075 Expiration Date: 09/30/2020

### LOW INCOME HOME ENERGY ASSISTANCE PROGRAM(LIHEAP) **MODEL PLAN** SF - 424 - MANDATORY

Section 8: Agency Designation, 2605(b)(6) - Assurance 6 (Required for state grantees and the Commonwealth of Puerto Rico)					
8.1 How	would you categorize the primary respons	ibility of your State	e agency?		
	Administration Agency				
	Commerce Agency				
	Community Services Agency				
	Energy / Environment Agency				
>	Housing Agency				
	Welfare Agency				
	Other - Describe:				
If you selected "Welfare Agency" in question 8.1, you must complete questions 8.2, 8.3, and 8.4, as applicable.  8.2 How do you provide alternate outreach and intake for HEATING ASSISTANCE?  8.3 How do you provide alternate outreach and intake for COOLING ASSISTANCE?  8.4 How do you provide alternate outreach and intake for CRISIS ASSISTANCE?					
8.5 LIH	EAP Component Administration.	Heating	Cooling	Crisis	Weatherization
8.5a Wh	o determines client eligibility?	Non-profits		Non-profits	Non-profits
	3.5b Who processes benefit payments to gas and electric vendors?  Non-profits  Non-profits				
	8.5c who processes benefit payments to bulk fuel vendors?  Non-profits  Non-profits				
	8.5d Who performs installation of weatherization measures?  Non-profits Other				
If any of your LIHEAP components are not centrally-administered by a state agency, you must complete questions 8.6, 8.7, 8.8, and, if applicable, 8.9.					
8.6 What is your process for selecting local administering agencies?					

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Massachusetts currently subcontracts for local administration of fuel assistance with 20 agencies, 18 of which are Community Action Agencies that are in operation under the Economic Opportunity Act of 1964. DHCD reserves the right to select a Subgrantee in any service area via a Notice of Funding Availability (NOFA) process or by designation of the Undersecretary of DHCD.					
A list of	A list of designated Subgrantees is included as an attachment to this State Plan.				
8.7 How	many local administering agencies do you use? 20				
8.8 Have O Yes O No	e you changed any local administering agencies in the last year?				
8.9 If so	, why?				
	Agency was in noncompliance with grantee requirements for LIHEAP -				
	Agency is under criminal investigation				
	Added agency				
	Agency closed				
	Other - describe				
	of the above questions require further explanation or clarification that could not be made in the provided, attach a document with said explanation here.				

# Section 9 - Energy Suppliers,, 2605(b)(7) - Assurance 7

U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES ADMINISTRATION FOR CHILDREN AND FAMILIES

August 1987, revised 05/92,02/95,03/96,12/98,11/01 OMB Clearance No.: 0970-0075 Expiration Date: 09/30/2020

Section 9: Energy Suppliers, 2605(b)(7) - Assurance 7				
9.1 Do you make payments directly to home energy suppliers?				
Heating © Yes O No				
Cooling C Yes C No				
Crisis • Yes O No				
Are there exceptions? • Yes No				
If yes, Describe.  Heat in Rent clients receive a check directly from LAAs, provided that their tenancy is verified by the landlord or the management company.				
9.2 How do you notify the client of the amount of assistance paid?  Clients are notified through a Notice of Eligibility Determination.				
9.3 How do you assure that the home energy supplier will charge the eligible household, in the normal billing process, the difference between the actual cost of the home energy and the amount of the payment?  The Vendor Agreement details how the vendor must treat LIHEAP customers. This includes costs and payments. Further, the LIHEAP Program Directors' Guidance instructs LAAs regarding the methods to be used to ensure the vendor is following the business practices/procedures indicated in the Vendor Agreement. Additionally, a review of payments and charges are a part of the onsite monitoring conducted by DHCD.				
9.4 How do you assure that no household receiving assistance under this title will be treated adversely because of their receipt of LIHEAP assistance?  All participating vendors must agree in the Vendor Agreement not to discriminate against the certified LIHEAP customer in prices or services and to make deliveries/supply services in accordance with normal business practice.				
9.5. Do you make payments contingent on unregulated vendors taking appropriate measures to alleviate the energy burdens of eligible households?  Yes No				
If so, describe the measures unregulated vendors may take.				
If any of the above questions require further explanation or clarification that could not be made in the fields provided, attach a document with said explanation here.				

# Section 10 - Program, Fiscal Monitoring, and Audit, 2605(b)(10) - Assurance 10

U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES ADMINISTRATION FOR CHILDREN AND FAMILIES

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	Section 10: Program, Fiscal Monitoring, and Audit, 2605(b)(10)					
The Massachu reconciled morand reconciled	10.1. How do you ensure good fiscal accounting and tracking of LIHEAP funds?  The Massachusetts Management Accounting and Reporting System (MMARS) tracks the receipt of LIHEAP revenue and payments to Subgrantees. This is reconciled monthly. Subgrantees submit financial status reports with every drawdown requested as well as quarterly reports. This information is reviewed and reconciled. On-site fiscal monitoring is conducted in conjunction with CSBG program monitoring. A standard monitoring checklist is used to guide the testing of revenue, expenditures, and internal controls at the subgrantee level.					
Audit Process	•					
	LIHEAP program aud	ited annually under the Single Audit	Act and OMB Circular A - 133?			
			or reportable condition cited in the A ews of the LIHEAP agency from the 1			
No Findings						
Finding	Туре	Brief Summary	Resolved?	Action Taken		
1	financial	The Auditor found that for FY15 DHCD's LIHEAP did not have the specific written procedure in place that is required under 2 CFR 200.302(b)(7) for determining the allowability of costs. No costs were questioned	Yes	procedure/policy changes		
2	financial	The auditor found that for FY15, DHCD did not document its subrecipient risk assessment process or identify required CFDA information to its subrecipients (2 CFR 200.331(b) and 2 CFR 200.331(a)(xi)). No cost were questioned.	Yes	procedure/policy changes		
10.4. Audits o	f Local Administering	Agencies				
	f annual audit requirer		dminstering agencies/district offices?			
Local agencies/district offices are required to have an annual audit in compliance with Single Audit Act and OMB Circular A-133						
Loca	Local agencies/district offices are required to have an annual audit (other than A-133)					
Local agencies/district offices' A-133 or other independent audits are reviewed by Grantee as part of compliance process.						
Gra	ntee conducts fiscal an	d program monitoring of local agenc	ies/district offices			
Compliance M	<b>Monitoring</b>					
10.5. Describe the Grantee's strategies for monitoring compliance with the Grantee's and Federal LIHEAP policies and procedures: Select all that apply						
Grantee employees:						

>	Internal program review
>	Departmental oversight
>	Secondary review of invoices and payments
	Other program review mechanisms are in place. Describe:
Local Ac	lminstering Agencies / District Offices:
>	On - site evaluation
>	Annual program review
>	Monitoring through central database
>	Desk reviews
>	Client File Testing / Sampling
>	Other program review mechanisms are in place. Describe:
shall con	CD Office of Administration and Finance (OAF) and Community Service Unit (CSU) respectively perform fiscal and program monitoring. OCS tinue to review/modify program monitoring procedures to ensure compliance with all state and federal laws, regulations, and DHCD LIHEAP rative Guidance and operating procedures.
10.6 Exp	lain, or attach a copy of your local agency monitoring schedule and protocol.
subaward outlined	AF and CSU annually evaluate each Subgrantee's risk of noncompliance with Federal statutes, regulations and the term and conditions of the low determine the appropriate type of monitoring. Unless a Subgrantee has been determined to be a "high risk", in general, the alternating schedule below applies. It devides the monitoring of the LAAs between onsite visits and remote assessments. Each type of assessment has its own protocol toring tool.
10.7. Des	scribe how you select local agencies for monitoring reviews.
Site \	Visits:
Subgrant	ees that were assessed remotely in the last fiscal year will be monitored on site this upcoming fiscal year.
A remain	Reviews:  der of the assessments will be conducted remotely unless the Subgranee has been deemed by DHCD as "high risk" which would then trigger an sessment. For those agencies monitored remotely, performance is assessed by review of client databases.
10.8. Ho Once a y	w often is each local agency monitored ? ear.
10.9. Wh	nat is the combined error rate for eligibility determinations? OPTIONAL
10.10. W	hat is the combined error rate for benefit determinations? OPTIONAL
10.11. H	ow many local agencies are currently on corrective action plans for eligibility and/or benefit determination issues? None
10.12. H	ow many local agencies are currently on corrective action plans for financial accounting or administrative issues? None
	of the above questions require further explanation or clarification that could not be made in the provided, attach a document with said explanation here.

### Section 11 - Timely and Meaningful Public Participation, , 2605(b)(12) - Assurance 12, 2605(c)(2)

U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES ADMINISTRATION FOR CHILDREN AND FAMILIES

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# LOW INCOME HOME ENERGY ASSISTANCE PROGRAM(LIHEAP) MODEL PLAN SF - 424 - MANDATORY

Section 11: Timely and Meaningful Public Participation, 2605(b)(12), 2605(C)(2)					
11.1 How did you obtain input from the public in the development apply.	lopment of your LIHEAP plan?				
Tribal Council meeting(s)					
Public Hearing(s)					
✓ Draft Plan posted to website and available for co	mment				
Hard copy of plan is available for public view an	d comment				
Comments from applicants are recorded					
Request for comments on draft Plan is advertised	d				
Stakeholder consultation meeting(s)					
Comments are solicited during outreach activities	es				
Other - Describe:	✓ Other - Describe:				
Throughout the year, DHCD solicits and considers the comments and participation of the public and community stakeholders through a variety of methods including the quarterly meetings of the DHCD LIHEAP Advisory Group, monthly meetings with the Massachusetts Energy Directors' Association (MEDA), quarterly meetings of the Arrearage Management Program (AMP) Best Practices group, the annual LIHEAP training conference and regular program monitoring.  11.2 What changes did you make to your LIHEAP plan as a result of this participation?  See 11.6 for resonse.					
Public Hearings, 2605(a)(2) - For States and the Commonwealth of Puerto Rico Only					
11.3 List the date and location(s) that you held public hearing(s) on the proposed use and distribution of your LIHEAP funds?					
	Date Event Description				
1	06/12/2017 Advisory Group Meeting and Preliminary Hearing				
07/11/2017 Boston Public Hearing					
3 07/12/2017 Holyoke Public Hearing					
11.4. How many parties commented on your plan at the hearing(s)? 8					

#### 11.5 Summarize the comments you received at the hearing(s).

A total of eight representatives from Local Administrating Agencies (LAAs), Massachusetts Energy Directors' Association (MEDA) and National Consumer Law Center.

The following common themes emerged at the public hearings: 1) Increase HEARTWAP funding from \$8.5 million to \$10 Million; 2) Continue Enrollment Assistance Funds (EAF); 3) Request for HHS to swiftly release LIHEAP funds as not to delay the beginning of the program year; 4) Noted DHCD streamlined some LIHEAP forms that were considered "burdensome"; 5) Ease requirement to wage match adults who have no income two or more years and have a child at home under the age of six; 6) Implement 2 year certification process for elderly and disabled with only fixed income; 7) Surrounding leveraging activities (e.g. 25% utility discount) are critical in further assisting LIHEAP households; 8) Correct language in State Plan concerning heat-included in rent and eligibility. Replace "30% or more" with "more than 30%"; 9) Support DHCD's continued efforts to find ways to promote LIHEAP and outreach to new households.

11.6 What changes did you make to your LIHEAP plan as a result of the comments received at the public hearing(s)?

DHCD engaged in meaningful discussion concerning items brought forward through the public hearing process. DHCD supports the increase in HEARTWAP funding to \$10 million. DHCD recognizes the positive impact of the EAF as separate budget category in FY17 and will continue in FY18. DHCD agrees with the suggestion regarding wage match for adults who have no income for two or more years and have a child under six in the home. DHCD has updated the FY18 Operators Guidance and LIHEAP software concerning this policy. DHCD will explore the process and impact of a two year certification process for elderly and/ or disabled households with only fixed income. In regards to the recommended text change for heat included in rent eligibility, DHCD has corrected the language in the State Plan.

### Section 12 - Fair Hearings, 2605(b)(13) - Assurance 13

U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES ADMINISTRATION FOR CHILDREN AND FAMILIES

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# LOW INCOME HOME ENERGY ASSISTANCE PROGRAM(LIHEAP) MODEL PLAN SF - 424 - MANDATORY

### Section 12: Fair Hearings, 2605(b)(13) - Assurance 13

#### 12.1 How many fair hearings did the grantee have in the prior Federal fiscal year? 57 Y-T-D

#### 12.2 How many of those fair hearings resulted in the initial decision being reversed? $\,6\,$

#### 12.3 Describe any policy and/or procedural changes made in the last Federal fiscal year as a result of fair hearings?

To date all reversals have been due to miscalculation of household income. In each case DHCD informed the LAAs staff on their error and how to properly calculate income

#### 12.4 Describe your fair hearing procedures for households whose applications are denied.

The appeals process require applicants to initally appeal to the LAA, and offers the opportunity to appeal to DHCD if the applicant is not satisfied with the decision issued by the LAA. Appeals must be made to the LAA, on a form provided by the LAA, within 20 working days of the date of any notice of eligibility or ineligibility. Applicants can also request an appeal, on a form provided by the LAA if they have not been notified of their application status with in forty-five (45) days of the date of application.

The LAA will convene an informal, face-to-face hearing with an applicant when an applicant requests such a hearing, or when the LAA deems such a hearing is necessary.

Within 20 working days of receiving an appeal, the LAA must:

- 1. Schedule the hearing if a hearing has been requested by the applicant or has been deemed necessary by the LAA and send a notice to the applicant establishing the date, time and location of the hearing.
- 2. In all other cases,
  - a. Review and reconsider the applicant's application, include the possibility of obtaining additional income or other documentation;
  - b. Reach a decision on the case; and
  - c. Notify the applicant of the final decision in writing, along with notice of the applicant's right to and procedures for appeal to DHCD.

Within 10 working days of a face-to-face hearing the LAA shall

- 1. Reach a decision on the case; and
- 2. Notify the applicant of the final decision in writing, along with notice of the applicant's right to and procedures for appeal to DCHD.

Local appeals are accepted from November 1st through the fourth Friday in June.

#### State Level Fair Hearing (appeal) Process

Appeals to the State of an LAA decision are accepted by DHCD from November 1st through the fourth Friday in August.

Appeals to DHCD of LAA decisions will be handled by a Program Coordinator within DHCD's Community Services Unit. Applicants must appeal, in writing, to DHCD within 20 working days of the date of the final LAA decision that includes the notice of appeal rights.

The Program Coordinator will review all applicant files and information pertinent to the appeal, and will notify the applicant and the LAA of the decision in writing within 20 working days of receipt of the complete applicant file.

#### 12.5 When and how are applicants informed of these rights?

Massachusetts requires all applicants/clients to be notified of their right to appeal specific LAA decisions in the heating assistance/crisis assistance and energy conservation programs. Written notification of these rights must be given:

- 1. When the applicant first applies for assistance;
- 2. When an LÂA provides an applicant with a notice of either eligibility or ineligibility; and

3. When an LAA issues a final decision of denial on an appeal.

12.6 Describe your fair hearing procedures for households whose applications are not acted on in a timely manner.

The LAAs must notify a household if it submitted incomplete documentation for their application within 20 working days. If a household provided complete documentation, the LAA must notify the household of its eligibility with in 45 working days. If the LAA does not notify the household within 45 days, the household has a right to appeal to the agency for its determination.

At the state level, denied applicants are afforded appeal rights except when the applications are not completed in a timely manner. Since applicants have a maximum of 30 days after the end of each year's heating season to complete an incomplete application, those that remain incomplete due to an applicant's inability to provide eligibility documentation are denied and cannot be completed through the state appeal process.

#### 12.7 When and how are applicants informed of these rights?

Households are informed of their right to appeal and the procedure to do so upon application. Applicants receive a Notice of Appeal Rights with their application package. Furthermore, when applicants receive a notice of denial, they are provided with a copy of Notice of Appeal Rights and the Appeal form

### Section 13 - Reduction of home energy needs, 2605(b)(16) - Assurance 16

U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES ADMINISTRATION FOR CHILDREN AND FAMILIES

August 1987, revised 05/92,02/95,03/96,12/98,11/01

OMB Clearance No.: 0970-0075

Expiration Date: 09/30/2020

# LOW INCOME HOME ENERGY ASSISTANCE PROGRAM(LIHEAP) MODEL PLAN SF - 424 - MANDATORY

Section 13: Reduction of home energy needs, 2605(b)(16) - Assurance 16

13.1 Describe how you use LIHEAP funds to provide services that encourage and enable households to reduce their home energy needs and thereby the need for energy assistance?

In accordance with LIHEAP regulations and pending the availability of funds, LAAs provide such services as needs assessment, budget counseling, energy education/awareness and vendor relations as part of the ongoing service of eligible households. These services, under Assurance 16 of the LIHEAP statute, are directed toward households that may be in financial/energy crisis requiring individual attention beyond the standard course of action. The funding is used to enhance outreach efforts to eligible customers.

DHCD encourages targeted outreach, working with utilities on issues impacting users, particularly elders, expanding education, awareness efforts, and referrals. DHCD monitors the Assurance 16 activities conducted by LAAs through annual contracting and monitoring process to ensure compliance with funding requirements.

13.2 How do you ensure that you don't use more than 5% of your LIHEAP funds for these activities?

The amount set aside to fund these activities are predetermined by DHCD so that it does not exceed the 5% threshold.

13.3 Describe the impact of such activities on the number of households served in the previous Federal fiscal year.

Assurance 16 activities resulted in a reduction in emergencies, as reflected in the LIHEAP Household Data reported to DHCD by the LAAs, as well as the Arrearage Management Pprogram (AMP) reported by the local stakeholder working groups, and increased leveraging activities, including utility discounts.

13.4 Describe the level ofdirect benefitsprovided to those households in the previous Federal fiscal year.

In addition to the payments rendered on their behalf to the home heating vendor, all LIHEAP eligible households are also eligible for direct benefits, such as utility discounts. Households with high home energy needs are also eligible for a High Energy Cost Supplement (HECS) benefit based on their income and prior year's heating costs and consumption. DHCD will continue to monitor and analyze its benefit matrix including HECS to ensure that those eligible households with the lowest income and the highest burden receive the maximum benefit amount.

All applicable LIHEAP eligible households are also referred to heating system repair and replacement (HEARTWAP), Weatherization Assistance or utility company funded programs. Subject to available resources, households who exhaust their LIHEAP benefit are referred to non-LIHEAP home energy assistance programs, available through other local or regional non-profit organizations. Veterans can be referred to programs available through their respective Veterans Administrative Agencies.

13.5 How many households applied for these services? 187,435

13.6 How many households received these services? 159,228

### Section 14 - Leveraging Incentive Program ,2607A

U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES ADMINISTRATION FOR CHILDREN AND FAMILIES

August 1987, revised 05/92,02/95,03/96,12/98,11/01 OMB Clearance No.: 0970-0075 Expiration Date: 09/30/2020

# LOW INCOME HOME ENERGY ASSISTANCE PROGRAM(LIHEAP) MODEL PLAN SF - 424 - MANDATORY

### Section 14:Leveraging Incentive Program, 2607(A)

14.1 Do you plan to submit an application for the leveraging incentive program?  $\bullet$  Yes  $\bullet$  No

14.2 Describe instructions to any third parties and/or local agencies for submitting LIHEAP leveraging resource information and retaining records.

In the years OCS offers the Leveraging Incentive Program under the LIHEAP, Massachusetts requests supporting documentation of non-federal leveraged resources (local, public and private funds) within a reasonable timeframe from LAAs, Utility Companies and resource providers such as United Way, Salvation Army, etc.

Once received, each Leveraging Resource Form would be vetted through a DHCD review process and a statewide Leveraging Report prepared for the Undersecretary's signature and submitted to the Office of Community Servives, U.S. Department of Health and Human Services for the purpose of receiving the Leveraging Incentive Grant.

# 14.3 For each type of resource and/or benefit to be leveraged in the upcoming year that will meet the requirements of 45 C.F.R. $\hat{A}$ 96.87(d)(2)(iii), describe the following:

Resource	What is the type of resource or benefit ?	What is the source(s) of the resource ?	How will the resource be integrated and coordinated with LIHEAP?
1	Margin Over Rack (MOR)	DHCD Heating Oil at a discounted or below market prices.	The MOR pricing method is used by local Fuel Assistance Agencies to purchase #2 fuel oil from local dealers on behalf of their clients. Participating dealers are paid for deliveries based on a margin of 50 cents per gallon over the daily average rack price, based on the Oil Price Information Service (OPIS). Dealers receive either the MOR price OR their current posted price for the delivery date, whichever is less.
2	Utility Discounted Rates	Investor Owned Utility Companies	All income eligible LIHEAP applicants automatically qualify for discounts on their utility bills. These discounts can save up to 35% on each bill.
3	Combined Fuel Funds	LAAs	LAAs use their combined fuel funds to assist certain LIHEAP eligible and over-income households. LIHEAP eligible households can receive an additional benefit to pay for home heating costs through locally established fuel funds.
4	Weatherization Support	In-kind contributions and funding from utility companies, and property owners	Certain LIHEAP eligible households can also receive utility funded weatherization support.
5	Supplemental State Allocation	From time to time, the Massachusetts State Legislature has allocated supplemental funds to provide home energy assistance to income eligible households.	Federal LIHEAP benefit can be augmented using state appropriated funds.

# **Section 15 - Training**

U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES ADMINISTRATION FOR CHILDREN AND FAMILIES

August 1987, revised 05/92,02/95,03/96,12/98,11/01 OMB Clearance No.: 0970-0075 Expiration Date: 09/30/2020

Section 15: Training						
15.1 Describe the training you provide for each of the following groups:						
a. Grantee Staff:						
Formal training on grantee policies and procedures						
How often?						
Annually						
Biannually						
As needed						
Other - Describe:						
Employees are provided with policy manual						
Other-Describe:						
b. Local Agencies:						
Formal training conference						
How often?						
Annually						
Biannually						
As needed						
Other - Describe:						
✓ On-site training						
How often?						
Annually						
Biannually						
As needed						
Other - Describe:						
Employees are provided with policy manual						
Other - Describe  Any updated to policies during the program year are distributed to LAAs via Information Memorandums.						
c. Vendors						
Formal training conference						
How often?						
Annually						
Biannually						
As needed						
Other - Describe:						

✓ Pol	icies communicated through vendor agreements
Pol	icies are outlined in a vendor manual
Otl	ner - Describe:
15.2 Does yo	our training program address fraud reporting and prevention?
	the above questions require further explanation or clarification that could not be made in the

### Section 16 - Performance Goals and Measures, 2605(b)

U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES ADMINISTRATION FOR CHILDREN AND FAMILIES

August 1987, revised 05/92,02/95,03/96,12/98,11/01 OMB Clearance No.: 0970-0075

Expiration Date: 09/30/2020

# LOW INCOME HOME ENERGY ASSISTANCE PROGRAM(LIHEAP) MODEL PLAN SF - 424 - MANDATORY

Section 16: Performance Goals and Measures, 2605(b) - Required for States Only

16.1 Describe your progress toward meeting the data collection and reporting requirements of the four required LIHEAP performance measures. Include timeframes and plans for meeting these requirements and what you believe will be accomplished in the coming federal fiscal year.

Massachusetts currently collects the four required LIHEAP performance measures.

# Section 17 - Program Integrity, 2605(b)(10)

U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES ADMINISTRATION FOR CHILDREN AND FAMILIES

August 1987, revised 05/92,02/95,03/96,12/98,11/01 OMB Clearance No.: 0970-0075 Expiration Date: 09/30/2020

# LOW INCOME HOME ENERGY ASSISTANCE PROGRAM(LIHEAP) MODEL PLAN

SF - 424 - MANDATORY										
Section 17: Program Integrity, 2605(b)(10)										
17.1 Fraud Reporting Mechanisms										
a. Describe all mechanisms available to the public for reporting cases of suspected waste, fraud, and abuse. Select all that apply.										
Online Fraud Reporting										
Dedicated Fraud Reporting Hotline										
Report directly to local agency/district office or Grantee office										
Report to State Inspector General or Attorney General										
Forms and procedures in place for local agencies/district offices and vendors to report fraud, waste, and abuse										
Other - Describe:										
There is also a state Whistleblower pr	rovisi	ion in place.								
b. Describe strategies in place for a	dver	ticing the above-referenced resou	rees	Salact all that annly						
Printed outreach mater		using the above-referenced resou	II CCS	Stitti an mai appij						
Addressed on LIHEAP		ication								
Website	appi	ication								
Other - Describe:										
At the Annual LIHEAP training, a presentation is made by either the Office of the Comptroller of the Commonwealth or the Massachusetts Office of the Inspector General, and training materials are provided to the Subgrantees through administrative guidance.  17.2. Identification Documentation Requirements										
a. Indicate which of the following forms of identification are required or requested to be collected from LIHEAP applicants or their household members.										
Collected from Whom?										
Type of Identification Collected		Concert from Whom:								
		Applicant Only		All Adults in Household		All Household Members				
Social Security Card is		Required		Required		Required				
photocopied and retained			Щ							
		Requested	>	Requested	>	Requested				
Social Security Number (Without actual Card)		Required		Required		Required				
		Requested		Requested		Requested				

		<b>V</b>			<b>V</b>			<b>V</b>			
Con			Required			Required			Required		
car	Government-issued identification card (i.e.: driver's license, state ID, Tribal ID, passport, etc.)		<u> </u>								
			Requested			Requested			Requested		
	Other		Applicant Only Required	Applicant On Requested	ıly	All Adults in Household Required	All Adults in Household Requested		All Household Members Required	All Household Members Requested	
1 Proof of Address					<b>✓</b>						
ь. Г	b. Describe any exceptions to the above policies.										
17.	3 Identification Verification										
Des app	scribe what methods are used to ly	ver	ify the authenticity	of identificati	on d	ocuments provide	ed by clients or h	ious	ehold members.	Select all that	
	Verify SSNs with Social Sec	curit	y Administration								
	Match SSNs with death rec	ords	from Social Secur	ity Administra	tion	or state agency					
	Match SSNs with state eligi	bilit	y/case managemen	t system (e.g., S	SNA	P, TANF)					
	Match with state Departme	nt o	f Labor system								
	Match with state and/or fed	lera	corrections system	<u>I</u>							
	Match with state child support system										
ᆜ	Verification using private s	oftw	are (e.g., The Worl	Number)							
Ļ	In-person certification by s	taff	(for tribal grantees	only)				_			
Ļ	Match SSN/Tribal ID numl	oer v	with tribal database	or enrollmen	t rec	ords (for tribal g	rantees only)	_			
1	Other - Describe:										
In-p	erson certification by LAA staff.										
17.	4. Citizenship/Legal Residency	Veri	fication								
	nat are your procedures for ensuchat apply.	ırin	g that household m	embers are U.S	S. ci	tizens or aliens wh	ho are qualified t	to r	eceive LIHEAP b	enefits? Select	
L	Clients sign an attestation	of c	itizenship or legal r	esidency				_			
	Client's submission of Social Security cards is accepted as proof of legal residency										
	Noncitizens must provide documentation of immigration status										
	Citizens must provide a copy of their birth certificate, naturalization papers, or passport										
늗	Noncitizens are verified through the SAVE system										
	Tribal members are verified through Tribal enrollment records/Tribal ID card  Other - Describe:										
				1 77 1 10							
	ents sign an attestation verifying the fits and certifying under the penaler									nergy assistance	
17	5 Income Varification										
	17.5. Income Verification  What methods does your agency utilize to verify household income? Select all that apply.										
-	Require documentation of income for all adult household members										
	Pay stubs										
	Social Security award letters										
	Bank statements										
	Tax statements										

Zero-income statements							
✓ Unemployment Insurance letters							
Other - Describe:							
Wage matches are conducted through Massachusetts Department of Revenue for zero income households. Fixed income and other cash and non-cash benefit information, where applicable, is obtained from the Massachusetts Department of Transitional Assistance.							
Computer data matches:							
✓ Income information matched against state computer system (e.g., SNAP, TANF)							
Proof of unemployment benefits verified with state Department of Labor							
Social Security income verified with SSA							
Utilize state directory of new hires							
Other - Describe:							
17.6. Protection of Privacy and Confidentiality							
Describe the financial and operating controls in place to protect client information against improper use or disclosure. Select all that apply.							
Policy in place prohibiting release of information without written consent							
Grantee LIHEAP database includes privacy/confidentiality safeguards							
Employee training on confidentiality for:							
Grantee employees							
Local agencies/district offices							
Employees must sign confidentiality agreement							
Grantee employees							
✓ Local agencies/district offices							
Physical files are stored in a secure location							
Other - Describe:							
Each LIHEAP employee is requried to sign an acknowledge notice of Massachusetts Executive Order 504.							
17.7. Verifying the Authenticity							
What policies are in place for verifying vendor authenticity? Select all that apply.							
All vendors must register with the State/Tribe.							
All vendors must supply a valid SSN or TIN/W-9 form							
Vendors are verified through energy bills provided by the household							
Grantee and/or local agencies/district offices perform physical monitoring of vendors							
Other - Describe and note any exceptions to policies above:							
As part of the contracting process, Subgrantees are required to obtain an acceptable vendor certification document to authenticate the vendor.							
17.8. Benefits Policy - Gas and Electric Utilities							
What policies are in place to protect against fraud when making benefit payments to gas and electric utilities on behalf of clients? Select all that apply.							
Applicants required to submit proof of physical residency							
Applicants must submit current utility bill							
Data exchange with utilities that verifies:							
Account ownership							
✓ Consumption							
<b>✓</b> Balances							
Payment history							
Account is properly credited with benefit							

Other - Describe:							
Centralized computer system/database tracks payments to all utilities							
Centralized computer system automatically generates benefit level							
Separation of duties between intake and payment approval							
Payments coordinated among other energy assistance programs to avoid duplication of payments							
Payments to utilities and invoices from utilities are reviewed for accuracy							
Computer databases are periodically reviewed to verify accuracy and timeliness of payments made to utilities							
<b>☑</b> Direct payment to households are made in limited cases only							
Procedures are in place to require prompt refunds from utilities in cases of account closure							
✓ Vendor agreements specify requirements selected above, and provide enforcement mechanism							
Other - Describe:							
17.9. Benefits Policy - Bulk Fuel Vendors							
What procedures are in place for averting fraud and improper payments when dealing with bulk fuel suppliers of heating oil, propane, wood, and other bulk fuel vendors? Select all that apply.							
Vendors are checked against an approved vendors list							
Centralized computer system/database is used to track payments to all vendors							
Clients are relied on for reports of non-delivery or partial delivery							
Two-party checks are issued naming client and vendor							
Direct payment to households are made in limited cases only							
<b>Vendors are only paid once they provide a delivery receipt signed by the client</b>							
Conduct monitoring of bulk fuel vendors							
<b>☑</b> Bulk fuel vendors are required to submit reports to the Grantee							
<b>Vendor agreements specify requirements selected above, and provide enforcement mechanism</b>							
✓ Other - Describe:							
Printed delivery slips or computer printouts are required.							
17.10. Investigations and Prosecutions							
Describe the Grantee's procedures for investigating and prosecuting reports of fraud, and any sanctions placed on clients/staff/vendors found to have committed fraud. Select all that apply.							
Refer to state Inspector General							
Refer to local prosecutor or state Attorney General							
Refer to US DHHS Inspector General (including referral to OIG hotline)							
<b>✓</b> Local agencies/district offices or Grantee conduct investigation of fraud complaints from public							
Grantee attempts collection of improper payments. If so, describe the recoupment process							
LAAs are instructed to recoup the value of the assistance rendered to ineligible applicants, when applicable. As stated on the back of the LIHEAP application, applicants are fully liable for repayment in these situations. LAAs are encouraged to use the applicable recoupment notice template provided by DHCD. The notice advises applicants of their responsibility to make restitution. LAAs are advised to reduce the client's benefit level in the subsequent program year or pursue collection/ legal action.							
Clients found to have committed fraud are banned from LIHEAP assistance. For how long is a household banned?							
Contracts with local agencies require that employees found to have committed fraud are reprimanded and/or terminated							
Vendors found to have committed fraud may no longer participate in LIHEAP							
Other - Describe:							
An applicant with stop pay or recoupment situation can apply for LIHEAP, however, no payments can be issued until either the applicant submits information that clarifies or corrects their application or repays the benefit amount that was inappropriately received.							

If any of the above questions require further explanation or clarification that could not be made in the fields provided, attach a document with said explanation here.

# Section 18: Certification Regarding Debarment, Suspension, and Other Responsibility Matters

Certification Regarding Debarment, Suspension, and Other Responsibility Matters--Primary Covered Transactions

Instructions for Certification

- 1. By signing and submitting this proposal, the prospective primary participant is providing the certification set out below.
- 2. The inability of a person to provide the certification required below will not necessarily result in denial of participation in this covered transaction. The prospective participant shall submit an explanation of why it cannot provide the certification set out below. The certification or explanation will be considered in connection with the department or agency's determination whether to enter into this transaction. However, failure of the prospective primary participant to furnish a certification or an explanation shall disqualify such person from participation in this transaction.
- 3. The certification in this clause is a material representation of fact upon which reliance was placed when the department or agency determined to enter into this transaction. If it is later determined that the prospective primary participant knowingly rendered an erroneous certification, in addition to other remedies available to the Federal Government, the department or agency may terminate this transaction for cause or default.BrBbr.
- 4. The prospective primary participant shall provide immediate written notice to the department or agency to which this proposal is submitted if at any time the prospective primary participant learns that its certification was erroneous when submitted or has become erroneous by reason of changed circumstances.
- 5. The terms covered transaction, debarred, suspended, ineligible, lower tier covered transaction, participant, person, primary covered transaction, principal, proposal, and voluntarily excluded, as used in this clause, have the meanings set out in the Definitions and Coverage sections of the rules implementing Executive Order 12549. You may contact the department or agency to which this proposal is being submitted for assistance in obtaining a copy of those regulations.
- 6. The prospective primary participant agrees by submitting this proposal that, should the proposed covered transaction be entered into, it shall not knowingly enter into any lower tier covered transaction with a person who is proposed for debarment under 48 CFR part 9, subpart 9.4, debarred, suspended, declared ineligible, or voluntarily excluded from participation in this covered transaction, unless authorized by the department or agency entering into this transaction.

- 7. The prospective primary participant further agrees by submitting this proposal that it will include the clause titled ``Certification Regarding Debarment, Suspension, Ineligibility and Voluntary Exclusion-Lower Tier Covered Transaction," provided by the department or agency entering into this covered transaction, without modification, in all lower tier covered transactions and in all solicitations for lower tier covered transactions.
- 8. A participant in a covered transaction may rely upon a certification of a prospective participant in a lower tier covered transaction that it is not proposed for debarment under 48 CFR part 9, subpart 9.4, debarred, suspended, ineligible, or voluntarily excluded from the covered transaction, unless it knows that the certification is erroneous. A participant may decide the method and frequency by which it determines the eligibility of its principals. Each participant may, but is not required to, check the List of Parties Excluded from Federal Procurement and Nonprocurement Programs.
- 9. Nothing contained in the foregoing shall be construed to require establishment of a system of records in order to render in good faith the certification required by this clause. The knowledge and information of a participant is not required to exceed that which is normally possessed by a prudent person in the ordinary course of business dealings.
- 10. Except for transactions authorized under paragraph 6 of these instructions, if a participant in a covered transaction knowingly enters into a lower tier covered transaction with a person who is proposed for debarment under 48 CFR part 9, subpart 9.4, suspended, debarred, ineligible, or voluntarily excluded from participation in this transaction, in addition to other remedies available to the Federal Government, the department or agency may terminate this transaction for cause or default.

Certification Regarding Debarment, Suspension, and Other Responsibility Matters--Primary Covered Transactions

- (1) The prospective primary participant certifies to the best of its knowledge and belief, that it and its principals:
- (a) Are not presently debarred, suspended, proposed for debarment, declared ineligible, or voluntarily excluded by any Federal department or agency;
- (b) Have not within a three-year period preceding this proposal been convicted of or had a civil judgment rendered against them for commission of fraud or a criminal offense in connection with obtaining, attempting to obtain, or performing a public (Federal, State or local) transaction or contract under a public transaction; violation of Federal or State antitrust statutes or commission of embezzlement, theft, forgery, bribery, falsification or destruction of records, making false statements, or receiving stolen property;

- (c) Are not presently indicted for or otherwise criminally or civilly charged by a governmental entity (Federal, State or local) with commission of any of the offenses enumerated in paragraph (1)(b) of this certification; and
- (d) Have not within a three-year period preceding this application/proposal had one or more public transactions (Federal, State or local) terminated for cause or default.
- (2) Where the prospective primary participant is unable to certify to any of the statements in this certification, such prospective participant shall attach an explanation to this proposal.

Certification Regarding Debarment, Suspension, Ineligibility and Voluntary Exclusion--Lower Tier Covered Transactions

Instructions for Certification

- 1. By signing and submitting this proposal, the prospective lower tier participant is providing the certification set out below.
- 2. The certification in this clause is a material representation of fact upon which reliance was placed when this transaction was entered into. If it is later determined that the prospective lower tier participant knowingly rendered an erroneous certification, in addition to other remedies available to the Federal Government the department or agency with which this transaction originated may pursue available remedies, including suspension and/or debarment.
- 3. The prospective lower tier participant shall provide immediate written notice to the person to which this proposal is submitted if at any time the prospective lower tier participant learns that its certification was erroneous when submitted or had become erroneous by reason of changed circumstances.
- 4. The terms covered transaction, debarred, suspended, ineligible, lower tier covered transaction, participant, person, primary covered transaction, principal, proposal, and voluntarily excluded, as used in this clause, have the meaning set out in the Definitions and Coverage sections of rules implementing Executive Order 12549. You may contact the person to which this proposal is submitted for assistance in obtaining a copy of those regulations.
- 5. The prospective lower tier participant agrees by submitting this proposal that, [[Page 33043]] should the proposed covered transaction be entered into, it shall not knowingly enter into any lower tier covered transaction with a person who is proposed for debarment under 48 CFR part 9, subpart 9.4, debarred, suspended, declared ineligible, or voluntarily excluded from participation in this covered transaction, unless authorized by the department or agency with which this transaction originated.
- 6. The prospective lower tier participant further agrees by submitting this proposal that it will include this clause titled `Certification Regarding Debarment,

Suspension, Ineligibility and Voluntary Exclusion-Lower Tier Covered Transaction," without modification, in all lower tier covered transactions and in all solicitations for lower tier covered transactions.

- 7. A participant in a covered transaction may rely upon a certification of a prospective participant in a lower tier covered transaction that it is not proposed for debarment under 48 CFR part 9, subpart 9.4, debarred, suspended, ineligible, or voluntarily excluded from covered transactions, unless it knows that the certification is erroneous. A participant may decide the method and frequency by which it determines the eligibility of its principals. Each participant may, but is not required to, check the List of Parties Excluded from Federal Procurement and Nonprocurement Programs.
- 8. Nothing contained in the foregoing shall be construed to require establishment of a system of records in order to render in good faith the certification required by this clause. The knowledge and information of a participant is not required to exceed that which is normally possessed by a prudent person in the ordinary course of business dealings.
- 9. Except for transactions authorized under paragraph 5 of these instructions, if a participant in a covered transaction knowingly enters into a lower tier covered transaction with a person who is proposed for debarment under 48 CFR part 9, subpart 9.4, suspended, debarred, ineligible, or voluntarily excluded from participation in this transaction, in addition to other remedies available to the Federal Government, the department or agency with which this transaction originated may pursue available remedies, including suspension and/or debarment.

## Certification Regarding Debarment, Suspension, Ineligibility an Voluntary Exclusion--Lower Tier Covered Transactions

- (1) The prospective lower tier participant certifies, by submission of this proposal, that neither it nor its principals is presently debarred, suspended, proposed for debarment, declared ineligible, or voluntarily excluded from participation in this transaction by any Federal department or agency.
- (2) Where the prospective lower tier participant is unable to certify to any of the statements in this certification, such prospective participant shall attach an explanation to this proposal.
- **☑** By checking this box, the prospective primary participant is providing the certification set out above.

Section 19: Certification Regarding Drug-Free Workplace Requirements

This certification is required by the regulations implementing the Drug-Free Workplace Act of 1988: 45 CFR Part 76, Subpart, F. Sections 76.630(c) and (d)(2) and 76.645(a)(1) and (b) provide that a Federal agency may designate a central receipt point for STATE-WIDE AND STATE AGENCY-WIDE certifications, and for notification of criminal drug convictions. For the Department of Health and Human Services, the central pint is: Division of Grants Management and Oversight, Office of Management and Acquisition, Department of Health and Human Services, Room 517-D, 200 Independence Avenue, SW Washington, DC 20201.

Certification Regarding Drug-Free Workplace Requirements (Instructions for Certification)

- 1. By signing and/or submitting this application or grant agreement, the grantee is providing the certification set out below.
- 2. The certification set out below is a material representation of fact upon which reliance is placed when the agency awards the grant. If it is later determined that the grantee knowingly rendered a false certification, or otherwise violates the requirements of the Drug-Free Workplace Act, the agency, in addition to any other remedies available to the Federal Government, may take action authorized under the Drug-Free Workplace Act.
- 3. For grantees other than individuals, Alternate I applies.
- 4. For grantees who are individuals, Alternate II applies.
- 5. Workplaces under grants, for grantees other than individuals, need not be identified on the certification. If known, they may be identified in the grant application. If the grantee does not identify the workplaces at the time of application, or upon award, if there is no application, the grantee must keep the identity of the workplace(s) on file in its office and make the information available for Federal inspection. Failure to identify all known workplaces constitutes a violation of the grantee's drug-free workplace requirements.
- 6. Workplace identifications must include the actual address of buildings (or parts of buildings) or other sites where work under the grant takes place. Categorical descriptions may be used (e.g., all vehicles of a mass transit authority or State highway department while in operation, State employees in each local unemployment office, performers in concert halls or radio studios).
- 7. If the workplace identified to the agency changes during the performance of the grant, the grantee shall inform the agency of the change(s), if it previously

identified the workplaces in question (see paragraph five).

8. Definitions of terms in the Nonprocurement Suspension and Debarment common rule and Drug-Free Workplace common rule apply to this certification. Grantees' attention is called, in particular, to the following definitions from these rules:

Controlled substance means a controlled substance in Schedules I through V of the Controlled Substances Act (21 U.S.C. 812) and as further defined by regulation (21 CFR 1308.11 through 1308.15);

Conviction means a finding of guilt (including a plea of nolo contendere) or imposition of sentence, or both, by any judicial body charged with the responsibility to determine violations of the Federal or State criminal drug statutes;

Criminal drug statute means a Federal or non-Federal criminal statute involving the manufacture, distribution, dispensing, use, or possession of any controlled substance;

Employee means the employee of a grantee directly engaged in the performance of work under a grant, including: (i) All direct charge employees; (ii) All indirect charge employees unless their impact or involvement is insignificant to the performance of the grant; and, (iii) Temporary personnel and consultants who are directly engaged in the performance of work under the grant and who are on the grantee's payroll. This definition does not include workers not on the payroll of the grantee (e.g., volunteers, even if used to meet a matching requirement; consultants or independent contractors not on the grantee's payroll; or employees of subrecipients or subcontractors in covered workplaces).

Certification Regarding Drug-Free Workplace Requirements

Alternate I. (Grantees Other Than Individuals)

The grantee certifies that it will or will continue to provide a drug-free workplace by:,

- (a) Publishing a statement notifying employees that the unlawful manufacture, distribution, dispensing, possession, or use of a controlled substance is prohibited in the grantee's workplace and specifying the actions that will be taken against employees for violation of such prohibition;
- (b) Establishing an ongoing drug-free awareness program to inform employees about --
- (1) The dangers of drug abuse in the workplace;
- (2) The grantee's policy of maintaining a drug-free workplace;
- (3) Any available drug counseling, rehabilitation, and employee assistance programs; and
- (4) The penalties that may be imposed upon employees for drug abuse violations occurring in the workplace;
- c) Making it a requirement that each employee to be engaged in the performance of the grant be given a copy of the statement required by paragraph (a);

- (d) Notifying the employee in the statement required by paragraph (a) that, as a condition of employment under the grant, the employee will --
- (1) Abide by the terms of the statement; and
- (2) Notify the employer in writing of his or her conviction for a violation of a criminal drug statute occurring in the workplace no later than five calendar days after such conviction;
- (e) Notifying the agency in writing, within ten calendar days after receiving notice under paragraph (d)(2) from an employee or otherwise receiving actual notice of such conviction. Employers of convicted employees must provide notice, including position title, to every grant officer or other designee on whose grant activity the convicted employee was working, unless the Federal agency has designated a central point for the receipt of such notices. Notice shall include the identification number(s) of each affected grant;
- (f)Taking one of the following actions, within 30 calendar days of receiving notice under paragraph (d)(2), with respect to any employee who is so convicted -(1) Taking appropriate personnel action against such an employee, up to and including termination, consistent with the requirements of the Rehabilitation Act of 1973, as amended; or
- (2) Requiring such employee to participate satisfactorily in a drug abuse assistance or rehabilitation program approved for such purposes by a Federal, State, or local health, law enforcement, or other appropriate agency;
- (g) Making a good faith effort to continue to maintain a drug-free workplace through implementation of paragraphs (a), (b), (c), (d), (e) and (f).
- (B) The grantee may insert in the space provided below the site(s) for the performance of work done in connection with the specific grant:

Place of Performance (Street address, city, county, state, zip code)

Department of Housing and Community Development  * Address Line 1		
100 Cambridge Street, Suite 300 Address Line 2		
Address Line 3		
Boston * City	MA <u>*</u> State	02114 <b>* Zip Code</b>

Check if there are workplaces on file that are not identified here.

Alternate II. (Grantees Who Are Individuals)

- (a) The grantee certifies that, as a condition of the grant, he or she will not engage in the unlawful manufacture, distribution, dispensing, possession, or use of a controlled substance in conducting any activity with the grant;
- (b) If convicted of a criminal drug offense resulting from a violation occurring during the conduct of any grant activity, he or she will report the conviction, in writing, within 10 calendar days of the conviction, to every grant officer or other

designee, unless the Federal agency designates a central point for the receipt of such notices. When notice is made to such a central point, it shall include the identification number(s) of each affected grant.

[55 FR 21690, 21702, May 25, 1990]

**☑** By checking this box, the prospective primary participant is providing the certification set out above.

### Section 20: Certification Regarding Lobbying

The submitter of this application certifies, to the best of his or her knowledge and belief, that:

- (1) No Federal appropriated funds have been paid or will be paid, by or on behalf of the undersigned, to any person for influencing or attempting to influence an officer or employee of an agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement.
- (2) If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, the undersigned shall complete and submit Standard Form-LLL, ``Disclosure Form to Report Lobbying," in accordance with its instructions
- (3) The undersigned shall require that the language of this certification be included in the award documents for all subawards at all tiers (including subcontracts, subgrants, and contracts under grants, loans, and cooperative agreements) and that all subrecipients shall certify and disclose accordingly. This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U.S. Code. Any person who fails to file the required certification shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.

Statement for Loan Guarantees and Loan Insurance

The undersigned states, to the best of his or her knowledge and belief, that:

If any funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this commitment providing for the United States to insure or guarantee a loan, the undersigned shall complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions. Submission of this statement is a prerequisite for making or entering into this transaction imposed by section 1352, title 31, U.S. Code. Any

person who fails to file the required statement shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.

**☑** By checking this box, the prospective primary participant is providing the certification set out above.

#### Assurances

Assurances (1) use the funds available under this title to--(A) conduct outreach activities and provide assistance to low income households in meeting their home energy costs, particularly those with the lowest incomes that pay a high proportion of household income for home energy, consistent with paragraph (5); (B) intervene in energy crisis situations; (C) provide low-cost residential weatherization and other cost-effective energy-related home repair; and (D)plan, develop, and administer the State's program under this title including leveraging programs, and the State agrees not to use such funds for any purposes other than those specified in this title; (2) make payments under this title only with respect to--(A) households in which one or more individuals are receiving--(i)assistance under the State program funded under part A of title IV of the Social Security Act: (ii) supplemental security income payments under title XVI of the Social Security Act; (iii) food stamps under the Food Stamp Act of 1977; or (iv) payments under section 415, 521, 541, or 542 of title 38, United States Code, or under section 306 of the Veterans' and Survivors' Pension Improvement Act of 1978; or

(B) households with incomes which do not exceed the greater of -

- (i) an amount equal to 150 percent of the poverty level for such State; or
- (ii) an amount equal to 60 percent of the State median income;

(except that a State may not exclude a household from eligibility in a fiscal year solely on the basis of household income if such income is less than 110 percent of the poverty level for such State, but the State may give priority to those households with the highest home energy costs or needs in relation to household income.

- (3) conduct outreach activities designed to assure that eligible households, especially households with elderly individuals or disabled individuals, or both, and households with high home energy burdens, are made aware of the assistance available under this title, and any similar energy-related assistance available under subtitle B of title VI (relating to community services block grant program) or under any other provision of law which carries out programs which were administered under the Economic Opportunity Act of 1964 before the date of the enactment of this Act; (4) coordinate its activities under this title with similar and related programs administered by the Federal Government and such State, particularly low-income energy-related programs under subtitle B of title VI (relating to community services block grant program), under the supplemental security income program, under part A of title IV of the Social Security Act, under title XX of the Social Security Act, under the low-income weatherization assistance program under title IV of the Energy Conservation and Production Act, or under any other provision of law which carries out programs which were administered under the Economic Opportunity Act of 1964 before the date of the enactment of this Act; (5) provide, in a timely manner, that the highest level of assistance will be furnished to those households which have the lowest incomes and the highest energy costs or needs in relation to income, taking into account family size, except that the State may not differentiate in implementing this section between the households described in clauses 2(A) and 2(B) of this subsection;
- (6) to the extent it is necessary to designate local administrative agencies in order to carry out the purposes of this title, to give special consideration, in the designation of such agencies, to any local public or private nonprofit agency which was receiving Federal funds under any low-income energy assistance program or weatherization program under the Economic Opportunity Act of 1964 or any other provision of law on the day before the date of the enactment of this Act, except that -
- (A) the State shall, before giving such special consideration, determine that the agency involved meets program and fiscal requirements established by the State; and

- (B) if there is no such agency because of any change in the assistance furnished to programs for economically disadvantaged persons, then the State shall give special consideration in the designation of local administrative agencies to any successor agency which is operated in substantially the same manner as the predecessor agency which did receive funds for the fiscal year preceding the fiscal year for which the determination is made;
- (7) if the State chooses to pay home energy suppliers directly, establish procedures to --
- (A) notify each participating household of the amount of assistance paid on its behalf;
- (B) assure that the home energy supplier will charge the eligible household, in the normal billing process, the difference between the actual cost of the home energy and the amount of the payment made by the State under this title;
- (C) assure that the home energy supplier will provide assurances that any agreement entered into with a home energy supplier under this paragraph will contain provisions to assure that no household receiving assistance under this title will be treated adversely because of such assistance under applicable provisions of State law or public regulatory requirements; and
- (D) ensure that the provision of vendor payments remains at the option of the State in consultation with local grantees and may be contingent on unregulated vendors taking appropriate measures to alleviate the energy burdens of eligible households, including providing for agreements between suppliers and individuals eligible for benefits under this Act that seek to reduce home energy costs, minimize the risks of home energy crisis, and encourage regular payments by individuals receiving financial assistance for home energy costs;
- (8) provide assurances that,
- (A) the State will not exclude households described in clause (2)(B) of this subsection from receiving home energy assistance benefits under clause (2), and
- (B) the State will treat owners and renters equitably under the program assisted under this title;
- (9) provide that--
- (A) the State may use for planning and administering the use of funds under this title an amount not to exceed 10 percent of the funds payable to such State under this title for a fiscal year; and
- (B) the State will pay from non-Federal sources the remaining costs of planning

and administering the program assisted under this title and will not use Federal funds for such remaining cost (except for the costs of the activities described in paragraph (16));

- (10) provide that such fiscal control and fund accounting procedures will be established as may be necessary to assure the proper disbursal of and accounting for Federal funds paid to the State under this title, including procedures for monitoring the assistance provided under this title, and provide that the State will comply with the provisions of chapter 75 of title 31, United States Code (commonly known as the "Single Audit Act");
- (11) permit and cooperate with Federal investigations undertaken in accordance with section 2608;
- (12) provide for timely and meaningful public participation in the development of the plan described in subsection (c);
- (13) provide an opportunity for a fair administrative hearing to individuals whose claims for assistance under the plan described in subsection (c) are denied or are not acted upon with reasonable promptness; and
- (14) cooperate with the Secretary with respect to data collecting and reporting under section 2610.
- (15) \* beginning in fiscal year 1992, provide, in addition to such services as may be offered by State Departments of Public Welfare at the local level, outreach and intake functions for crisis situations and heating and cooling assistance that is administered by additional State and local governmental entities or community-based organizations (such as community action agencies, area agencies on aging and not-for-profit neighborhood-based organizations), and in States where such organizations do not administer functions as of September 30, 1991, preference in awarding grants or contracts for intake services shall be provided to those agencies that administer the low-income weatherization or energy crisis intervention programs.
- \* This assurance is applicable only to States, and to territories whose annual regular LIHEAP allotments exceed \$200,000. Neither territories with annual allotments of \$200,000 or less nor Indian tribes/tribal organizations are subject to Assurance 15.
- (16) use up to 5 percent of such funds, at its option, to provide services that encourage and enable households to reduce their home energy needs and thereby the need for energy assistance, including needs assessments, counseling, and assistance with

energy vendors, and report to the Secretary concerning the impact of such activities on the number of households served, the level of direct benefits provided to those households, and the number of households that remain unserved.

### **Plan Attachments**

PLAN ATTACHMENTS		
The following documents must be attached to this application		
• Delegation Letter is required if someone other than the Governor or Chairman Certified this Report.		
Heating component benefit matrix, if applicable		
Cooling component benefit matrix, if applicable		
Minutes, notes, or transcripts of public hearing(s).		